

**Commonwealth of Virginia Emergency Operations Plan
Emergency Support Function #14**

**Emergency Support Function – No. 14
LONG TERM COMMUNITY RECOVERY**

Primary Agencies:

Department of Emergency Management
Department of Housing and Community
Development

VERT Section:

Operations Section

- State Coordinating Officer (for Recovery)
- Economic Crisis Strike Force

Support Agencies:

- Department of Social Services
- Department of Mental Health, Mental Retardation and Substance Abuse Services
- Virginia Employment Commission
- Virginia – Voluntary Organizations Active In Disasters (VVOAD)
- Virginia Economic Development Partnership
- Department of Business Assistance
- Department of Agriculture and Consumer Services
- Department of Medical Assistance Services
- State Corporation Commission – Bureau of Insurance
- Department of Education
- State colleges and universities
- Department of Transportation

Introduction

Purpose

Emergency Support Function (ESF) #14 - Community Recovery - provides a framework to facilitate both short term and long term recovery from a disaster. In the short term, ESF #14 provides support to private individuals and businesses and to local governments and nongovernmental organizations (NGOs). For long term community recovery, ESF #14 enables communities to overcome the consequences of a severe incident such as the destruction of critical infrastructure and the disruption of social and economic vitality.

The recovery initiatives begin with impact analysis of the incident and support for available programs and resources of state

and federal agencies, and expand to initiate and coordinate programs to assist in the comprehensive economic, social, and physical recovery and reconstruction of communities that have been impacted by large-scale disasters. Both short term and long term efforts focus on community recovery, but also on reducing or eliminating risks and losses from future incidents.

Scope

The policies and concepts in this annex apply to appropriate federal and state agencies following an incident that is declared a major disaster by the President. Details of the federal recovery programs authorized by The Stafford Act, and the role state government plays in those programs, are in the *COVEOP Basic Plan, Appendix E*,

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Federal Emergency and Disaster Assistance and in Support Annex B: Administration of Recovery Programs .

ESF #14 support will vary depending on the magnitude and type of incident and the potential for long-term and severe consequences. The short term components of ESF #14 will be activated for any incident that receives a ‘declaration of major disaster’ from the President. For some instances, ESF #14 may be activated for an incident that does not receive a federal declaration. The long term components of ESF #14 will likely be activated for large-scale or catastrophic incidents that require Federal assistance to address significant long-term impacts in the affected area (e.g., impacts on housing, businesses and employment, community infrastructure, and social services). In addition, the Code of Virginia defines ‘economic disaster’ and identifies situations which may stimulate the activation of the Economic Crisis Strike Force¹. The Governor may activate the Strike Force for economic crisis situations which adversely affect the welfare of the citizens of the Commonwealth.

Policies

- ESF #14 will begin the recovery process for any disaster with the implementation of short term disaster relief programs by non-governmental organizations and federal and state programs authorized by a presidential declaration of major disaster.

¹ § 2.2-205.1 “Economic disaster” means an employment loss of at least 5% during the immediately preceding six-month period, the closure or downsizing of a major regional employer in an economically distressed area, a natural disaster or act of terrorism for which the Governor has declared a state of emergency, or other economic crisis situations “

- ESF #14 recognizes the primacy of affected local governments and the private sector in defining and addressing risk-reduction and long-term community recovery priorities.
- Federal agencies may be requested to continue to provide recovery assistance under independent authorities to the state and local governments; the private sector; and individuals, while coordinating activities and assessments of need for additional assistance.
- The initiatives of the Governor and the Economic Crisis Strike Force will be tailored for the needs of the impacted communities and will utilize new and existing programs.
- Partnership with federal agencies will be based on the type, extent, and duration of the event and long-term recovery period, and on the availability of federal resources.
- Long-term community recovery and mitigation efforts are forward-looking and market-based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future impacts of a similar nature, when feasible.
- ESF #14 federal and state initiatives will apply loss reduction building science expertise to the rebuilding of critical infrastructure.

Concept of Operations

ESF #14 provides the coordination mechanisms for the Commonwealth to:

- Assess the social and economic consequences in the impacted area and coordinate Federal and state efforts to

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address long-term community recovery issues resulting from an incident;

- Partner with the federal disaster assistance agencies to implement short term recovery programs for private individuals and businesses and for local governments, public services authorities and certain non-profit organizations;
- Coordinate the state's participation in recovery operations with FEMA, SBA and other federal agencies co-located in the Joint Field Office or other command center;
- Develop a recovery strategy that addresses, but is not limited to, infrastructure (land-use, transportation, housing, public services), economic development, and human services (education, public health, medical care, behavioral health services);
- Advise on the long-term recovery implications of response activities and coordinate the transition from response to recovery in field operations;
- Work with local governments; NGOs; and private-sector organizations to conduct comprehensive market disruption and loss analysis and develop a market-based comprehensive long-term recovery plan for the affected community;
- Identify appropriate Federal programs and agencies to support implementation of the long-term community recovery

plan, ensure coordination, and identify gaps in resources available;

- Avoid duplication of assistance, coordinate to the extent possible program application processes and planning requirements to streamline assistance, and identify and coordinate resolution of policy and program issues;
 - Determine and identify responsibilities for recovery activities, and
 - Provide a vehicle to maintain continuity in program delivery among all support agencies, and with appropriate local governments and other involved parties, to ensure follow through of recovery and hazard mitigation efforts.
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Table 1: State Services for Disaster Recovery

Agency	Service	Facility	Comment
Education	Classes for displaced children (teachers & supplies)	Host school districts or special schools	Displace children may be classified as legally 'homeless'
Medical Assistance	-Family health care	Provided providers	Displaced persons may be eligible for "e-Medicaid"
Health	-Crisis medical services -Public health services -Health protection -Supplemental services for women, infants & children (WIC)	Temporary medical and dental clinics or local VDH clinics	VDH can deliver on-site immunizations and urgent health care
VITA	Technical services for IT systems	JFO, disaster recovery centers (DRC) and family assistance centers (FAC)	VDEM point of contact
DSS	-Management of consolidated service centers -Disaster Food Stamps	FAC and large-capacity consolidated mass care and human services	
DMHMRSAS	Crisis Counseling Coping Outreach	Community Service Boards FAC	
Multiple	Supplies	FAC DRC Service Centers	Supply kits for food, hygiene, comfort, etc.
Multiple	Coordination- work teams Direct services-work teams	JFO/DRC	Debris removal Clean-up Repair Reconstruction

Section 1 – Long Term Community Recovery

Organization

- The Governor will determine the need for high-level oversight of the process of reconstruction and redevelopment of the impacted communities.
- The Governor may activate the Economic Crisis Strike Force (ECSF), led by the Secretary of Commerce and Trade, to organize and direct redevelopment activities.
- The Governor and the Secretary of Commerce and Trade will determine the mission and scope of the Economic Crisis Strike Force based on the sectors of the community that need redevelopment or reconstruction – such as infrastructure, economic structure, human services or special accountability issues. The strategy for long-term recovery should encompass, but not be limited to, land use, public safety, housing, public services, transportation services, education, business and industry, employment, health care, natural and cultural resources, non-government service providers and financial continuity and accountability.
- The ECSF will establish the organization, plan the strategies, and oversee the efforts to accomplish the mission.